

117TH CONGRESS  
1ST SESSION

# S. 2878

To codify in statute the establishment of the Office of Global Women's Issues and the Women's Global Development and Prosperity Initiative, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

SEPTEMBER 28, 2021

Mr. HAGERTY (for himself, Mr. GRAHAM, Mrs. CAPITO, Mr. RUBIO, Mr. DAINES, Mrs. BLACKBURN, Mr. BRAUN, and Mr. PORTMAN) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

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## A BILL

To codify in statute the establishment of the Office of Global Women's Issues and the Women's Global Development and Prosperity Initiative, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. OFFICE OF GLOBAL WOMEN'S ISSUES AND THE**  
4                   **WOMEN'S GLOBAL DEVELOPMENT AND PROS-**  
5                   **PERITY INITIATIVE.**

6       Chapter 1 of part I of the Foreign Assistance Act  
7       of 1961 (22 U.S.C. 2151 et seq.) is amended by adding  
8       at the end the following:

1   **“SEC. 138. OFFICE OF GLOBAL WOMEN’S ISSUES AND THE**  
2                   **WOMEN’S GLOBAL DEVELOPMENT AND PROS-**  
3                   **PERITY INITIATIVE.**

4       “(a) IN GENERAL.—The Secretary of State shall es-  
5 tablish, in the Office of the Secretary of State, the Office  
6 of Global Women’s Issues (referred to in this section as  
7 the ‘Office’).

8       “(b) PURPOSE; DUTIES.—

9           “(1) PURPOSE.—The purpose of the Office is to  
10          advance equal opportunity for women and the status  
11          of women and girls in United States foreign policy.

12          “(2) DUTIES.—In carrying out the purpose de-  
13          scribed in paragraph (1), the Office—

14              “(A)(i) shall advise the Secretary of State  
15          and provide input on all activities, policies, pro-  
16          grams, and funding relating to equal oppor-  
17          tunity for women and the advancement of  
18          women and girls internationally to all bureaus  
19          and offices of the Department of State; and

20              “(ii) may, as appropriate, provide to the  
21          international programs of other Federal agen-  
22          cies input on all activities, policies, programs,  
23          and funding relating to equal opportunity for  
24          women and the advancement of women and  
25          girls internationally;

1               “(B)(i) shall work to ensure that efforts to  
2               advance equal opportunity for women and men  
3               and women’s and girls’ empowerment are fully  
4               integrated into the programs, structures, proc-  
5               esses, and capacities of all bureaus and offices  
6               of the Department of State; and

7               “(ii) may, as appropriate, work to ensure  
8               that efforts to advance equal opportunity for  
9               women and men and women’s and girls’ em-  
10               powerment are fully integrated into the inter-  
11               national programs of other Federal agencies;

12               “(C) shall implement the Women’s Global  
13               Development and Prosperity Initiative, in ac-  
14               cordance with subsection (c); and

15               “(D) may not engage in any activities not  
16               described in subparagraphs (A) through (C).

17               **“(c) WOMEN’S GLOBAL DEVELOPMENT AND PROS-  
18               PERITY INITIATIVE.—**

19               “(1) ESTABLISHMENT.—The Secretary of State  
20               shall establish the Women’s Global Development and  
21               Prosperity Initiative (referred to in this subsection  
22               as the ‘Initiative’) to carry out the activities de-  
23               scribed in paragraphs (2) through (4).

24               “(2) WOMEN PROSPERING IN THE WORK-  
25               FORCE.—The Initiative shall advance women in the

1 workforce by improving their access to quality vocational  
2 education and skills training, which will enable them to secure jobs in their local economies.  
3

4 “(3) WOMEN SUCCEEDING AS ENTRE-  
5 PRENEURS.—The Initiative shall promote women’s  
6 entrepreneurship and increasing access to capital, financial services, markets, technical assistance, and  
7 mentorship.  
8

9 “(4) WOMEN ENABLED IN THE ECONOMY.—  
10 The Initiative shall identify and reduce the binding  
11 constraints in economic and property laws and practices that prevent women’s full and free participation  
12 in the global economy and promote foundational  
13 legal reforms, including—  
14

15 “(A) ensuring that women can fully participate in the workforce and engage in economic activities by—  
16  
17

18 “(i) ending impunity for violence against women;  
19

20 “(ii) ensuring that women have the authority to sign legal documents, such as contracts and court documents; and  
21  
22

23 “(iii) addressing unequal access to courts and administrative bodies for  
24

1                    women, whether officially or through lack  
2                    of proper enforcement;

3                    “(B) ensuring women’s equal access to  
4                    credit and capital to start and grow their busi-  
5                    nesses, savings, and investments, including pro-  
6                    hibiting discrimination in access to credit on  
7                    the basis of sex or marital status;

8                    “(C) lifting restrictions on women’s right  
9                    to own, manage, and make decisions relating to  
10                  the use of property, including repealing limita-  
11                  tions on inheritance and ensuring the ability to  
12                  transfer, purchase, or lease such property;

13                  “(D) addressing constraints on women’s  
14                  freedom of movement, including sex-based re-  
15                  strictions on obtaining passports and identifica-  
16                  tion documents; and

17                  “(E) promoting the free and equal partici-  
18                  pation of women in the economy with regard to  
19                  working hours, occupations, and occupational  
20                  tasks.

21                  “(d) SUPERVISION.—The Office shall be headed by  
22                  an Ambassador-at-Large for Global Women’s Issues and  
23                  the Women’s Global Development and Prosperity Initia-  
24                  tive (referred to in this section as the ‘Ambassador’), who  
25                  shall—

1           “(1) be appointed by the President, with the  
2       advice and consent of the Senate;

3           “(2) report directly to the Secretary; and

4           “(3) have the rank and status of Ambassador-  
5       at-Large.

6           “(e) COORDINATION.—United States Government ef-  
7       forts to advance women’s economic empowerment globally  
8       shall be closely aligned and coordinated with the Initiative.

9           “(f) ABORTION NEUTRALITY.—

10          “(1) PROHIBITIONS.—The Office, the Initiative,  
11       and the Ambassador may not—

12           “(A) lobby other countries, including  
13       through multilateral mechanisms and foreign  
14       nongovernmental organizations—

15           “(i) to change domestic laws or poli-  
16       cies with respect to abortion; or

17           “(ii) to include abortion as a pro-  
18       grammatic requirement of any foreign ac-  
19       tivities; or

20          “(B) provide Federal funding appropriated  
21       for foreign assistance to pay for or to promote  
22       abortion.

23          “(2) LIMITATIONS ON USE OF FUNDS.—  
24       Amounts appropriated for the Office or the Initiative  
25       may not be used—

1                 “(A) to lobby other countries, including  
2                 through multilateral mechanisms and foreign  
3                 nongovernmental organizations—

4                     “(i) to change domestic laws or poli-  
5                 cies with respect to abortion; or

6                     “(ii) to include abortion as a pro-  
7                 grammatic requirement of any foreign ac-  
8                 tivities; or

9                 “(B) to provide Federal foreign assistance  
10                 funding to pay for or to promote abortion.

11                 “(3) CONSTRUCTION.—Nothing in this sub-  
12                 section may be construed to prevent—

13                     “(A) the funding of activities for the pur-  
14                 pose of treating injuries or illnesses caused by  
15                 legal or illegal abortions; or

16                     “(B) agencies or officers of the United  
17                 States from engaging in activities in opposition  
18                 to policies of coercive abortion or involuntary  
19                 sterilization.

20                 “(g) REPORT.—Not later than 180 days after the  
21                 date of the enactment of this section, and not less fre-  
22                 quently than annually thereafter, the Secretary of State  
23                 shall—

24                     “(1) submit a written report to the Committee  
25                 on Appropriations of the Senate, the Committee on

1 Foreign Relations of the Senate, the Committee on  
2 Appropriations of the House of Representatives, and  
3 the Committee on Foreign Affairs of the House of  
4 Representatives that describes the implementation of  
5 this section, including—

6 “(A) measures taken to ensure compliance  
7 with subsection (f); and

8 “(B) with respect to funds appropriated  
9 pursuant to subsection (h)—

10 “(i) amounts awarded to prime recipi-  
11 ents and subrecipients since the end of the  
12 previous reporting period; and

13 “(ii) descriptions of each program for  
14 which such funds are used; and

15 “(2) make such report publicly available.

16 “(h) FUNDING.—

17 “(1) IN GENERAL.—There shall be reserved to  
18 carry out this section, from funds made available for  
19 development assistance programs of the United  
20 States Agency for International Development,  
21 \$200,000,000, for each of the fiscal years 2022  
22 through 2026, which shall be—

23 “(A) deposited into the Women’s Global  
24 Development and Prosperity Fund (W-GDP);

1               “(B) administered by the United States  
2               Agency for International Development;

3               “(C) expended solely for the purpose, du-  
4               ties, and activities set forth in subsections (b)  
5               and (c); and

6               “(D) expended, to the greatest extent prac-  
7               ticable, in support of removing legal barriers to  
8               women’s economic freedom in accordance with  
9               the findings of the W–GDP Women’s Economic  
10              Freedom Index report published by the Council  
11              of Economic Advisers in February 2020.

12              “(2) REQUIREMENT.—Notwithstanding para-  
13              graph (1), amounts reserved under paragraph (1)  
14              for fiscal year 2023, or for any later fiscal year, may  
15              not be obligated or expended unless the most recent  
16              report submitted pursuant to subsection (g)(1) in-  
17              cludes the information required under subpara-  
18              graphs (A) and (B) of subsection (g)(1).

19              “(3) OVERSIGHT.—The expenditure of amounts  
20              reserved under paragraph (1) shall be jointly over-  
21              seen by—

22               “(A) the United States Agency for Inter-  
23               national Development;

24               “(B) the Ambassador; and

10

1       “(C) the Initiative.”.

